

JAIL PROJECT FOCUS GROUP



Strong Foundation. Strong Future.

BUILDING COMMITTEE PRESENTATION

Minnehaha County Commission
Minnehaha County Sheriff's Office
October 2016

Covered Today

- ❑ Focus Group: Who, What, & Why – Commissioner Jean Bender
- ❑ Information Presentation – Sheriff's Office
- ❑ Focus Group Results – Commissioner Jean Bender



Who, What, & Why

Who Minnehaha County Commission, Sheriff's Office, & You

- The Minnehaha County Commission has asked the Sheriff's Office to co-host this focus group to inform community stakeholders regarding the Jail Project.

What Jail Project

- This focus group is to allow for information sharing and feedback between Minnehaha County and the public. Project History and Progression. This will involve 2 to 3 focus group meetings.

Why Data, data, data

- Present the quantitative data compiled thus far and gain qualitative feedback from this group.





Intake
Video

Project History & Progression

Oct. 2012: NIC Assessment

May 2013: CJAC formed as a Response

Jun. 2013: Cost estimate to update CCC \$782,500

May 2014: Minn. Co. issued RFP for Architect pre-work for jail expansion

Oct. 2014: Kick-Off Meeting

Jan. 2015: Discussions led to explore alternatives and to only focus on Minn. Co. inmate needs

Jul. 2015: Pretrial Committee formed

Oct. 2015: 3 Options Presented & Recommendation Given

NOW: Continued meeting to move project forward



Feb. 2013: NIC Results Presented to Commission

Jun. 2013: Contract w/ Bill Garnos for Jail Projection Study

Apr. 2014: CJAC presented Interim Report & 3 Recommendations

Jun. 2014: TSP/Shive-Hattery selected

Nov. 2014: Site visit to K-Facility

May 2015: Results of SD Pretrial Justice System Eval Presented by CJI

Sep. 2015: Request from Building Committee for all Options available

Jan. 2015: Meeting with 2nd Circuit Judicial Bench for Discussion



Recommendation



- Building Cost
- Operational Cost
- Parking Options

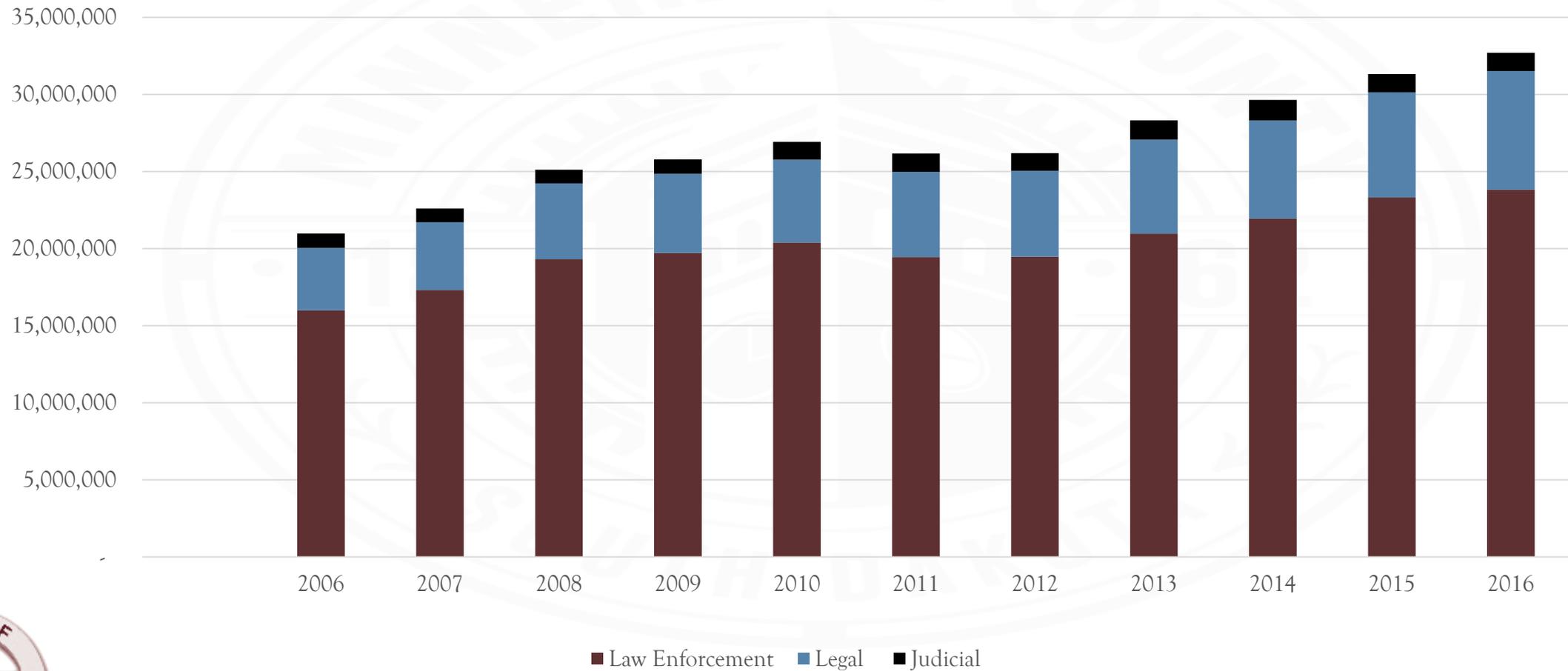
- Option 1: East Expansion
- Option 2: Public Safety Building Remodel
- Option 3: Greenfield

- Construction will be done east of the current jail
- Details of the project are still in recommendation phase



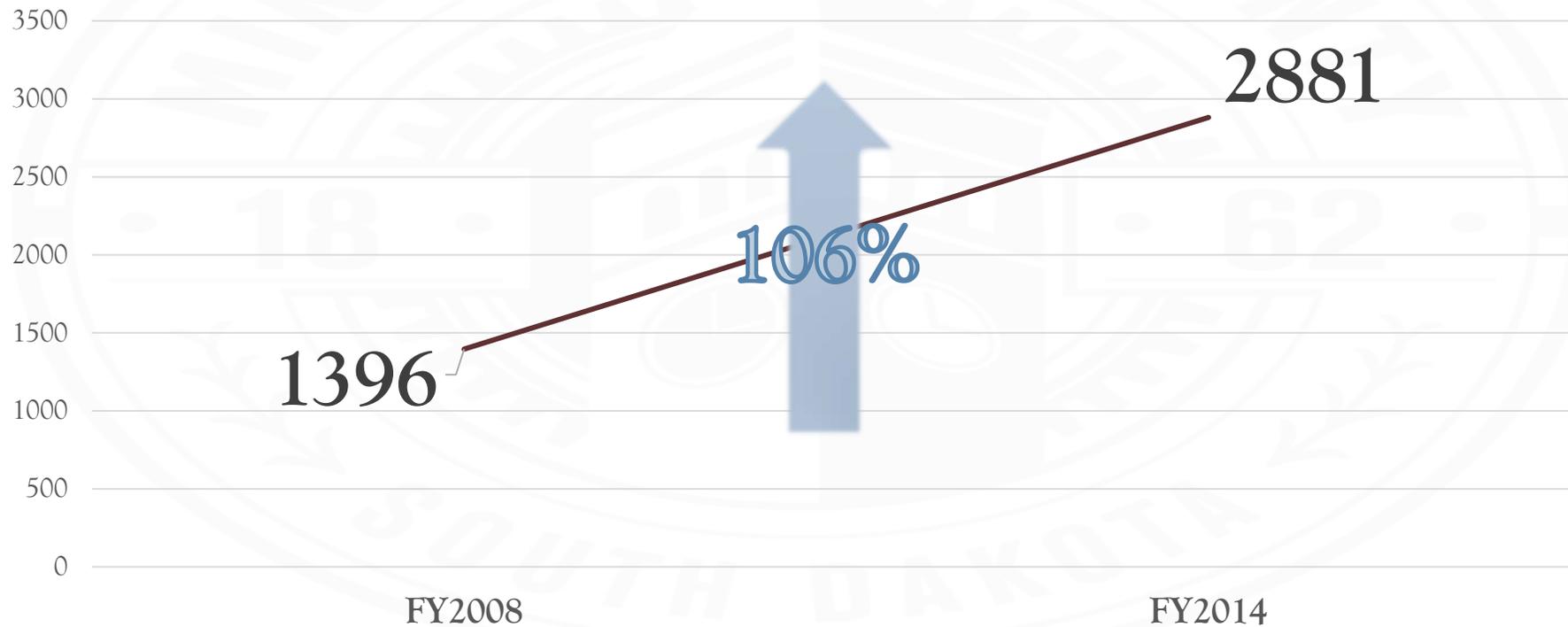
Minnehaha County Public Safety Expenditures

10 Year Growth



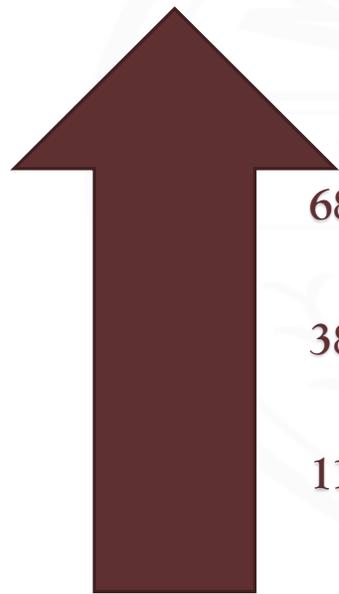
Felony Criminal Caseload Increase

From SD Unified Judicial System (UJS) Criminal Caseload Statistics for Minnehaha County



Minnehaha County State's Attorney

THE MINNEHAHA COUNTY STATE'S ATTORNEY REPORTED DURING THE FIRST 5 MONTHS OF 2016 AN INCREASE IN:



68% Robbery

38% Burglary

11% Felony Drug Cases

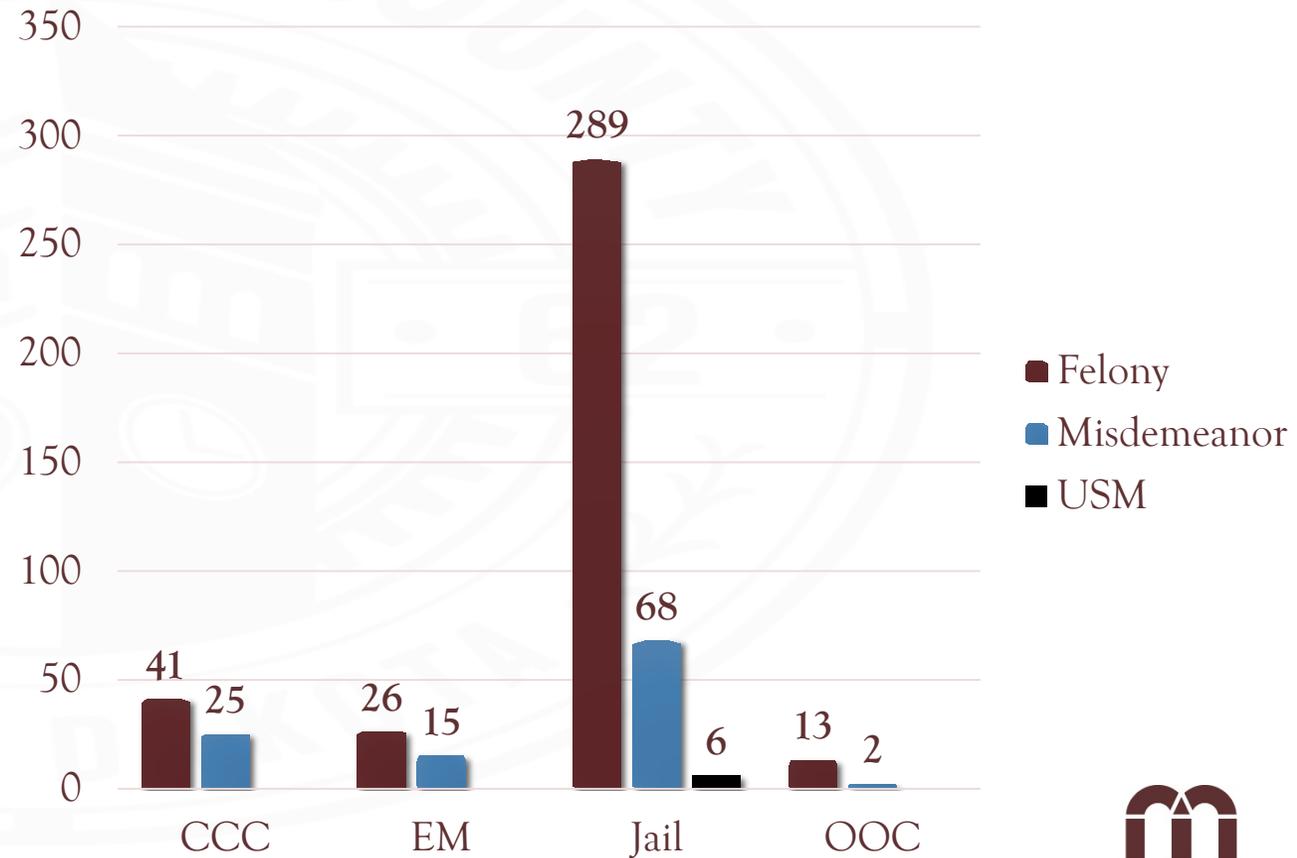
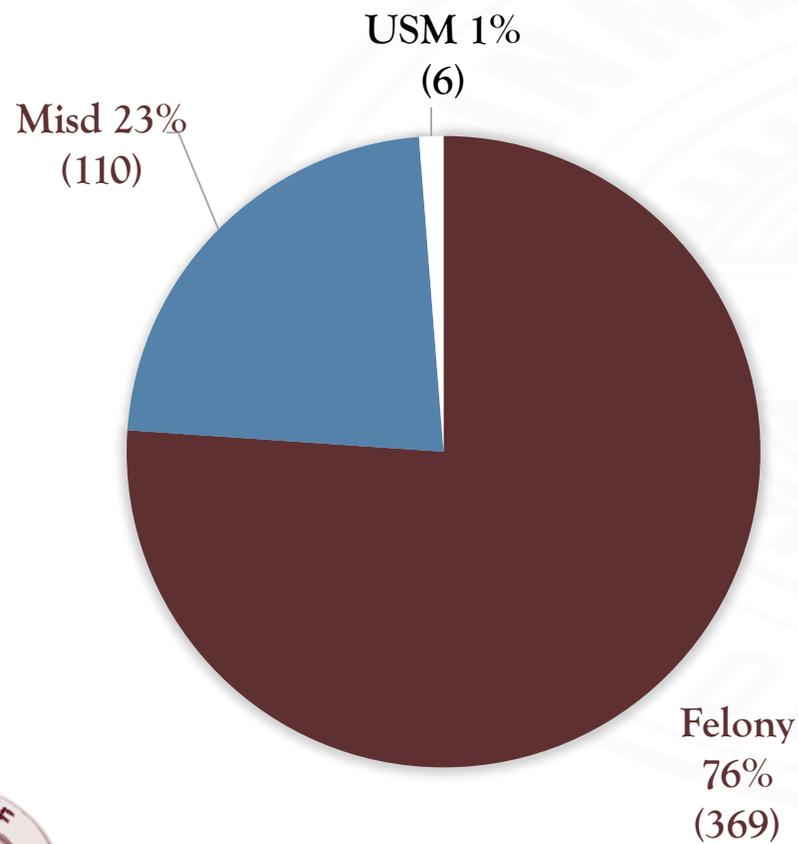
15-16 COMPARISONS OF ACTUAL REPORTED CRIMES

	Burglary	Robbery
Joint 2015	395	27
Joint 2016	399	52
	1.01%	92.60%
	Increase	Increase



Jail Snapshot: July 27th, 2016

(485 inmates)



Total Jail Capacity Requirements* – Minnehaha County ONLY

Please note, the first Garnos study from 20 years ago accurately projected need.

Forecast Year	Year	Total ADP	Peaking Factor	Classification Factor	Total Jail Beds Needed
5	2018	468	31	50	550
10	2023	526	35	56	617
15	2028	584	39	62	685
20	2033	641	43	68	753

Inmates

Beds



*2014 Inmate Population Study, Bill Garnos



Alternatives to Incarceration/Strategies Implemented

Implemented to Date:

- Alliance
- 24/7 & Scram
- Electronic Monitoring
- Drug courts
- Vet courts
- DUI courts
- Sentence to Serve

In-Progress:

Pretrial Reform

Chief Justices Mental Health Task force

- Data Driven Justice Initiative

Triage Center Discussion



Parking Lot/Emailed Questions

- What profit does county get from Lincoln County & US Marshalls?
What do regular Minnehaha taxpayers think Lincoln County should pay?
- Is the ADP trend based solely on incidence rate of crime or is population increase factored in? Lincoln County factored in?
- What is the expected “life” of the CCC? Will it last another 3 years if the expansion doesn’t happen? How long can the CCC operate as is?
- Will the new facility/expansion help ensure the safety and security of officers? Is this a concern with the current facility?
- What are the consequences of not building now? Increase building costs in 5 years? Moving inmates to other counties?
- What dollars is the \$45 estimate?
- What is the process for getting the expansion approved? Will it go to a county-wide vote? If so, what will be the “strategy” to sell the expansion to the public?
- What other projects are currently facing the county? Would this project put others on hold?
- Can we get a copy of the Inmate Population Study?
- How will the parking needs be addressed? How will the parking needs be addressed? How will the jail expansion fit in with the city’s Downtown 2025 plan? I was part of the parks and rec group that met to discuss developing more green space downtown, and I know the city intends to focus on making downtown a place for residents to live, work, and seek entertainment. The 2025 plan also anticipates trying to draw more visitors to downtown SF and to provide a very pedestrian/bike-friendly environment. How will the jail expansion fit into this plan? Will the expansion be problematic for continued development in “uptown?”
- Is the Alliance Program a joint city-county group?
- Other Criminal Justice Decision Point Opportunities and Reform Efforts
- The hiring of additional staff for the jail addition will need to happen. Some of these new hires may need to be sworn deputy positions. Will these new employees be hired at the expense of needed field deputies as the county and department grow? What is the actual increase in operation cost per year?



Parking

- ❑ Expansion would displace 156 parking spots.
- ❑ Changes that have been reconfigured since last fall have added 44 additional spots in preparation for parking lot changes.
- ❑ Parking lots F and B to be reconfigured for another 21 spots.
- ❑ Other possibilities includes:
 - Relocate facility vehicles (5)
 - Sally port upon expansion completed (10)
 - County vehicles, rent space in city ramp (18)
- ❑ Anticipated the County will request that Dakota Avenue and 4th St. be made one-way with diagonal parking (possible 40 to 50 spots).



CCC - Jail Replacement

- ❑ 320 Bed addition-Minnehaha County with expansion options
- ❑ Lincoln County & United States Marshalls
- ❑ Replaces CCC and old Public Safety Building intake, etc.
- ❑ Adjacent and attached to current jail
- ❑ \$45 million cost estimate
- ❑ Phased Operational implementation
- ❑ Need for secure jail beds instead of low risk, dorm and work release setting



How Did We Arrive at 320 Beds?

- ❑ October 2013, Garnos needs assessment indicates Minnehaha County would need 791 beds by year 2028 (Minnehaha 685, 106 other county/Federal beds) Hence the proposal of a 400 bed expansion.
- ❑ 2015: Proposal reduced to 320 beds based on the following:
 - ❑ The Commission decided not house Federal or other county inmates.
 - ❑ The Electronic monitoring program was implemented reducing the work release inmate population housed at the CCC.
 - ❑ The CJI report indicated that Pretrial reform opportunities / Risk based approach could have a potential impact on the Jail's ADP. This implementation would require significant statutory and process changes throughout the arrest, Jail and Court systems.
- ❑ The 320 bed expansion is projected to meet Minnehaha County bed needs until 2030. This also allows for 45 rental beds from Lincoln County. In 2030, projections show we will have a bed need of 679 beds in a 720 bed facility. (537 Minnehaha, 45 Lincoln County, 16.7% peaking/classification factor) This essentially allows for 34 additional beds for other required jurisdictional holds/rental beds.
- ❑ If construction is completed in 2020, this scenario provides us with 10 years of Jail population growth through 2030.



Cost of Construction (Financing)

- Scheduled debt service will decrease by \$2.9M in 2021 due to the pay-off of 4 COP issues in 2020

- Reduced debt service will allow use of wrap-around financing to bond for jail expansion with minimal impact to tax-payers
 - \$100,000 house \$10 per year
 - \$150,000 house \$15 per year
 - \$200,000 house \$20 per year



Operating Cost

- If the expanded Jail were to open today, with our current inmate population we would be able to operate with the addition of 6 FTE's.
- Staffing increases beyond that point are contingent on inmate numbers. The potential effect of Pre-Trial Services and other programs makes predicting future expansion very difficult.
- The Proposed jail expansion can be occupied and staffed incrementally depending upon inmate populations.



Minnehaha County Jail Opening Day Projections

			2020 projections		
Please note these are estimated projections based on the assumptions below. The actual cost will vary based on the variance of the assumptions.	2017 Budget	Do Nothing	MC Inmates Level I	MC and LC Inmates Levels I,II	MC and LC Inmates Levels I,III
Assumptions					
MC ADP per Garnos Report (excluding 70 EM/OOC)	387	421	421	421	421
LC ADP	20	10	10	45	45
Other ADP	20	10	10	10	67
<i>Total ADP</i>	427	441	441	476	533
Bed needs	495	512	512	552	618
New Hires	1	3	6	25	43
Total FTE	139	142	145	164	182
Projections					
<i>Board of Prisoners Revenue (\$95/day)</i>	800,000	693,500	693,500	1,907,125	3,883,600
Salary & Benefits	8,583,758	9,356,254	9,498,953	10,402,710	11,258,902
Contract Services-Healthcare	3,178,000	3,948,019	3,948,019	3,948,019	3,948,019
Inmate Meals	650,290	738,772	738,772	797,405	892,892
Other Operating Costs	1,029,800	1,173,095	1,411,372	1,523,386	1,705,808
Equipment	95,000	100,815	100,815	100,815	100,815
Bed Rent (30 inmates@ \$80/day)		876,000			
CCC repairs		800,000			
Total Expenses	13,536,848	16,992,955	15,697,931	16,772,335	17,906,437
Net Impact to Operations	12,736,848	16,299,455	15,004,431	14,865,210	14,022,837
<i>vs 2017</i>		3,562,607	2,267,583	2,128,362	1,285,989
<i>% increase</i>		28.0%	17.8%	16.7%	10.1%

Proposal

- Move forward with construction of a 320 bed Jail expansion project with vertical expansion capabilities.
- Continues to explore alternative programs to slow the increase of Jail bed utilization (i.e. Pretrial Services and the Community Triage Center).
- Continue to monitor Jail Housing needs based on the projections provided by Bill Garnos which have proven to be accurate for the current facility.
- Phase the staffing and occupancy of the expanded facility based on MC/LC bed needs.
- Future Commissions can update the population forecast on a regular basis to allow for future expansions.



Focus Group Response Summary

Do you think we need to close the Community Corrections Center?

11 Support

1 No

Do you think we need to expand the current jail?

11 Support

1 No

Would you be supportive of the proposal presented to close the CCC and construct an addition to the existing jail to include a new intake center and approximately 320 beds?

11 Support

1 No

Comment themes directly related to the questions:

- Concerned about the safety of staff and the community while utilizing the current facility (CCC).
- The information presented was very helpful and the community would be supportive.
- The project is worth the financial cost given the slight increase in taxes for construction and the projected operating cost of the proposed addition.

Other comment themes:

- There is a need for criminal justice reform to address items such as pretrial systems, process for people with mental illness, and other justice system best practices.
- There is a need to engage the community to develop a robust solution - *“need more than a Band-Aid approach”*.
- Intergovernmental collaboration regarding all of the systems effecting the jail is needed.

